Parent Payments in Victorian Government Schools

- Essential education items
- Optional extras
- Voluntary financial contributions
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1. Introduction

This policy provides information for school councils and principals regarding parent payments in Government schools. The policy covers payments for essential education items, optional extras and voluntary financial contributions that schools may request, and the parameters, terms and conditions within which these requests may be made.

2. Context

The *Education and Training Reform Act 2006* provides for the provision of free instruction in the standard curriculum program, and empowers school councils to charge for goods and services used in the course of instruction and to raise funds.

Free instruction includes learning and teaching, instructional supports, materials and resources, administration and facilities associated with the provision of the standard curriculum program. The standard curriculum program includes core learning and teaching activities associated with the Victorian Essential Learning Standards (VELS) and senior secondary certificates (VCE and VCAL, including VET programs).

The Department of Education and Early Childhood Development (DEECD) provides funding to schools through the Student Resource Package (SRP) and various programs. This includes funding for the standard curriculum program and associated education items, equipment and operational costs which are an integral part of the SRP.

School councils have the responsibility to develop policy and plans to allocate their overall resources – human, financial and physical – in accordance with the goals, targets and strategies outlined in their strategic plan. This includes the allocation of funding provided under the SRP, any other funding provided by DEECD and locally-raised funds.

3. Categories of parent payments

In summary, school councils can request payments from parents for student materials and services charges, and for voluntary financial contributions. These payments fall into three categories:

1. **essential education items** which parents and guardians are required to provide or pay the school to provide for their child (e.g. stationery, text books and school uniforms where required)

2. **optional extras** which are offered on a user-pays basis and which parents and guardians may choose whether their child accesses or participates in (e.g. school magazines, extra curricular programs or activities)

3. **voluntary financial contributions** which parents and guardians may be invited to donate to the school (e.g. grounds beautification, additional computers).

More details on these categories are provided in sections 5 and 6 below. A parent payment categories flowchart is available at attachment 1.
4. Requirements of school councils and principals

School-level policy

School councils are responsible for developing and approving a school-level policy which covers essential education items, optional extras and voluntary financial contributions. This school-level policy must meet the community’s expectations and be provided to parents and guardians. The school-level policy must ensure that parent payments are kept to a minimum and must not exceed the cost of the relevant materials or services to the student.

Principals, as executive officers of school councils, must ensure that the school-level policy complies with the requirements of this DEECD policy.

Implementation and administration

Principals are responsible for the implementation and administration of the school-level policy developed by the school council. This includes ensuring that the school-level policy is communicated within the school and that all staff are familiar with and adhere to it.

The school-level policy on essential education items, optional extras and voluntary financial contributions should ensure that:

- parents and guardians are provided with early notice of requests for payment of essential education items, optional extras and voluntary financial contributions. A minimum of six weeks notice prior to the end of the previous school year should be given to allow parents and guardians sufficient planning time. Payment may be requested but not required prior to the commencement of the year in which the materials and services are to be used.

- items that students consume or take possession of are accurately costed.

- payment arrangements coincide with the timing of the availability of Education Maintenance Allowance (EMA) support for eligible parents/guardians and that parents are not be pressured to sign over their portion of the EMA.

- there is a clearly articulated process for the administration of the Education Maintenance Allowance.

- administrative and financial processes are compliant with Departmental requirements such as CASES 21 financial reporting.

- the school does not withhold access to enrolment or advancement to the next year level as a condition of payment of essential education items, optional extras or voluntary financial contributions (see also section 8 below on payment arrangements and non-payment).

- the status and details of any payments or non-payments by parents and guardians are confidential.

A summary of school requirements is available at attachment 2.
Communication with parents

The school-level policy must ensure that all communication with parents about education items, including requests for payment, is fair and reasonable. Payment requests, letters or CASES 21 invoices for student materials and services charges must be accompanied by the following information:

- that parents/guardians are required to provide essential education items for their students, and have the option of purchasing these through the school or through a local supplier, where appropriate
- a clear description of each of the three parent payment categories
- the availability of alternative payment options and an invitation to contact the principal if the parent wishes to discuss these
- details of how payments or contributions will be spent by the school
- a copy of the school-level policy.

Payment requests or letters to parents must be itemised and the category each items falls under must be clearly identified as an essential education item, optional education item or voluntary financial contribution.

Receipts must be issued to parents immediately upon making payment.

Schools may issue only one request for voluntary financial contributions and one reminder notice.

It is not acceptable to use coercion or to harass parents and guardians to obtain payment.

To further support schools in communicating effectively with parents, a parent information template letter is available at attachment 3.

Education Maintenance Allowance (EMA)

Principals must advise parents and guardians in receipt of the Victorian Government’s Education Maintenance Allowance (EMA) that, where relevant, they have the option of providing essential education items themselves or authorising the school to direct part of the school’s portion of the family’s EMA towards particular items.

Parents should be informed that they are entitled to know how the EMA is being used for their child’s education. Upon request, the principal should therefore advise parents and guardians of the itemised cost of student materials and services on which they propose to spend the EMA.

Families in receipt of the EMA must not be pressured to sign over their portion of the EMA.

The school’s portion of the EMA cannot be used to offset voluntary financial contributions.

Any portion of the EMA not expended by the end of the year must be returned to the parent/guardian unless there is agreement by the parent/guardian that this money can be carried over into the next year.

The school must ensure that it has a transparent process for the administration of the EMA.
5. Essential education items and optional extras

School councils may request two types of payments (essential education items or optional extras) used in the course of instruction, as detailed below.

Parents and guardians must be given the option of purchasing equivalent materials from other sources. If parents and guardians choose to provide equivalent materials, this should be done in consultation with the school, and items should meet the specifications provided by the school. However, there are some items (e.g. food provisions for home economics) which, due to their nature, can only be provided by the school.

Where principals or school councils are uncertain as to whether parents and guardians can reasonably be expected to pay for education items or services, advice should be sought from their respective regional office.

Essential education items

Essential education items are those items used in the course of instruction in the standard curriculum program that parents and guardians are responsible for and may choose to either provide or pay the school to provide.

These items include:

- materials that the individual student takes possession of, including text books and student stationery
- materials for learning and teaching where the student consumes or takes possession of the finished articles (e.g. home economics, ceramics, photography, catering)
- school uniform (where applicable)
- essential services associated with, but not considered to be a part of, instruction in the standard curriculum program, such as costs associated with camps and excursions which all students are expected to attend (e.g. transport and entrance costs).

Optional extras

Optional extras (or non-essential materials and services) are those that are provided in addition to the standard curriculum program, and which are offered to all students. These optional extras are provided on a user-pays basis and if parents and guardians choose to access them for students, they will be required to pay for them.

These items include:

- instructional support material, resources and administration beyond the provision of the standard curriculum program (e.g. student computer printing for personal use, internet access for recreational or non-school use, and religious education materials)
- extra-curricular programs or activities offered in addition to the standard curriculum program (e.g. instrumental music)
- school-based performances, productions and events
- materials for subjects where the payment sought is the difference between the basic materials/services required for access to the standard curriculum program and higher cost alternatives which may be more desirable (e.g. the use of more expensive materials)
- materials and services offered in addition to the standard curriculum program (e.g. school magazines)
- school facilities and equipment not associated with the provision of the standard curriculum program, and not otherwise provided for through the SRP (e.g. student accident insurance, and hire or lease of equipment such as musical instruments).

6. Voluntary financial contributions

School councils may invite parents and guardians of students enrolled at the school, or anyone else, to make a donation in the form of a voluntary financial contribution to the school. Schools may invite voluntary financial contributions for the following purposes:

- contributions to a building trust fund or contributions to a library trust fund (these trust funds are approved by the Australian Taxation Office and are tax deductible)
- contributions for a specific purpose identified by the school (e.g. equipment, materials or services) in addition to those funded through the SRP. This may include additional computers or student-related services
- general voluntary financial contributions or donations to the school.

Section 4 above outlines specific communication requirements which apply to voluntary financial contributions.

Where principals or school councils are uncertain if voluntary financial contributions can reasonably be invited from parents and guardians, they should seek advice from their regional office.

7. Support options

Parents who have difficulty paying for essential items may have access to a range of support options including:

- The Education Maintenance Allowance (EMA) which is provided by the Victorian Government to low income families to assist with the cost of educating their children. One half of the EMA is paid directly to the parents and guardians through the school, and the other half of the EMA is paid to the school to expend on behalf of the student following consultation with the parent/guardian. For more information, see http://www.education.vic.gov.au/management/financial/ema/

- The School Start Bonus which was introduced by the Victorian Government in 2006 to assist parents and guardians of Prep and Year 7 students in meeting the start-up costs of sending their child to school. This initiative provides financial assistance to families for expenditure on school and sporting uniforms, school bags, books and related expenses.
For more information, see http://www.education.vic.gov.au/aboutschool/lifeatschool/financialservices.htm

- Access to **State Schools Relief Committee** support via the principal to assist with clothing/uniforms.

- Welfare and support agencies that have established partnership arrangements with schools to provide further assistance to students and their families. The school should be contacted for more information.

Principals must exercise sensitivity to the differing financial circumstances of individual students and their families. Principals are encouraged to make decisions about how to manage non-payment of essential education items or optional extras on a case-by-case basis.

Where families have difficulty making payments, principals are expected to discuss the range of support options available, and to negotiate an appropriate alternative arrangement, such as payment by instalments.

Principals are encouraged to explore ways to make quality second-hand books and uniforms available to parents in need.

Parents and guardians who experience difficulties providing or paying the school to provide essential education items, should be encouraged to make an appointment with the principal or other nominated senior staff member to discuss alternative payment methods.

### 8. Payment arrangements and non-payment

The school-level policy should ensure that:

- students are not treated differently, denied access to the standard curriculum program, or refused instruction on the basis of payments not being made for education items, services or voluntary financial contributions
- all students have access to the standard curriculum program
- parents and guardians are provided with an alternative option for their children if they choose not to participate in an excursion or camp
- invoices for unpaid essential education items or optional items accepted by parents are generated and distributed on a regular basis, but not more than once a month
- administrative and financial processes are compliant with Departmental requirements such as CASES 21 financial reporting
- receipts must be issued to parents immediately upon payment
- only the initial invitation for voluntary financial contributions and one reminder notice is sent to all parents and guardians
- under no circumstances can collectors of any type, including debt collectors, be used by schools to obtain any funds from parents and guardians.

Principals must ensure any record of payments or contributions by parents and guardians is kept confidential. The public identification of students or their parents and guardians who have or have not made a payment or financial contribution is unacceptable and must not occur in any circumstance.
9. Further information and resources

Regional offices can provide advice to school councils and principals as required. Additional information and support is also available:

- Further information and support for schools and school councils regarding the implementation of this policy is available at: [http://www.education.vic.gov.au/management/schooloperations/schoolcharges.htm](http://www.education.vic.gov.au/management/schooloperations/schoolcharges.htm)
This diagram maps out how to determine which category parent payments fall into.

**What does free instruction mean?**

- The legislative requirements provide that instruction in the **STANDARD CURRICULUM** must be delivered free to all students in government schools.
- The **STANDARD CURRICULUM** is curriculum that is assessed under the VELS, VCE, VCE.
- Legislative requirements of FREE INSTRUCTION also mean that schools cannot require parents to pay for:
  - Instruction in the **STANDARD CURRICULUM**
  - Instructional resources for the **STANDARD CURRICULUM**
  - Instructional support for the **STANDARD CURRICULUM**
  - Administration that is associated with the **STANDARD CURRICULUM**
- Does include:
  - "elective" subjects where students can select from a range of different alternatives
  - VET in Schools programs
  - school sports
  - camps/excursions and attendance at school performances, where the school deems such activities compulsory
- Does not include extra-curricular activities i.e. dance classes
- such as instruction provided by visiting specialists or VET instruction such as library resources, school nurses or first aid equipment
- such as essential printing or photocopying
- such as student ID cards or VET administration including VETCluster administration

**What may parents be asked to pay for?**

There are 3 parent payment categories: essential education items, optional extras and voluntary financial contributions.

- **Schools can invite VOLUNTARY FINANCIAL CONTRIBUTIONS for**
  - School grounds projects
  - Library funds
  - New equipment

- **Schools can request payment for OPTIONAL EXTRAS**
  - Items the student consumes
  - Items the student possesses
  - Items the student incurs

- **Schools can require payment for ESSENTIAL EDUCATION ITEMS**
  - I.e.
    - text books
    - stationary
    - purchase or hire of books
    - diaries
    - handbooks/workplanners
    - travel, accommodation or entry fees
  - I.e.
    - student accident insurance
    - subject fees for extra-curricular subjects such as instrumental music tuition
    - school magazines, graduation dinners, presentations, functions, school formals
    - recreational or non-school internet use or printing
    - hire or lease of equipment not associated with the standard curriculum and not otherwise provided for by the Student Resource Package (such as dance classes)
    - materials for extra-curricular subjects

- **The school deems students may opt out of the activity or service**
  - I.e.
    - school handbook/diary/work planner
    - fees for guest speakers
    - optional school camps
    - lock (purchase or hire)
    - lockers
    - entry fees for school run performances
    - fees for performance or activities provided by outside specialists

**Footnotes:**

1. Costs that could be considered instruction, instructional support, instructional resources, instructional administration, or school facilities cannot be charged i.e. consumable materials held by the school (other than cooking ingredients) and are required as part of the standard curriculum (such as paint, tissues, glass, laboratory chemicals, etc).
2. Students should not be charged for materials they do not actually consume or take possession of.
3. "Incursions" are activities provided by outside specialists that are equivalent to excursions but are held at the school. When incursions are organised as part of the standard curriculum program, instruction is free and cannot be charged for. However, "entrance fees" for the use of the facilities or equipment may be charged for.
Parent payments in Victorian Government schools – summary of requirements

School councils are responsible for developing and approving a school-level policy which covers essential education items, optional extras and voluntary financial contributions. This policy must meet the community’s expectations and be provided to all parents and guardians. The school-level policy must ensure that parent payments are kept to a minimum and must not exceed the cost of the relevant materials or services to the student.

Principals, as executive officers of school councils, need to ensure that the school-level policy complies with the requirements of this DEECD policy and is communicated within the school and that staff adhere to the requirements.

Essential education items and optional extras

School principals need to ensure that:

- all students have access to the standard curriculum program
- parents and guardians are provided with early notice of requests for payment of essential education items and optional extras (a minimum of six weeks prior to the end of the previous school year)
- the advice to parents/guardians provides a clear description of the payment categories and which category items fall under and that where appropriate, parents/guardians have the option of purchasing certain items themselves
- items that students consume or take possession of are accurately costed
- payment arrangements coincide with the timing of the availability of Education Maintenance Allowance (EMA) for eligible parents/guardians
- there is a clearly articulated process for the administration of the Education Maintenance Allowance
- the status and details of any payments or non-payments by parents and guardians are confidential
- parents are informed of alternative payment options and invited to contact the principal if they wish to discuss these options
- details of how funding collected will be spent are provided by the school
- payment requests or letters to parents clearly identify whether the items are essential education items or optional extras
- parents are immediately provided with a receipt upon payment
- all payments are receipted in CASES21
- payments are kept to a minimum and all requests for payment are fair and reasonable
- a copy of the school-level policy is provided to all parents.
Voluntary financial contributions

School councils may invite voluntary financial contributions for:

- a building trust fund or contributions to a library trust fund (these trust funds are approved by the Australian Taxation Office and are tax deductible)
- a specific purpose identified by the school (e.g. equipment, materials or services such as additional computers) in addition to those funded through the SRP
- donations or general voluntary financial contributions to the school

School councils and principals need to clearly identify that this is a voluntary financial contribution and can only be requested once, with one reminder.

Further school requirements

For any of these parent payments or voluntary financial contributions, schools must not:

- insist on payment prior to the commencement of the year in which the materials and services are to be used
- pressure parents to sign over their portion of the EMA
- withhold access to enrolment or advancement to the next year level as a condition of payment of essential education items, optional extras or voluntary financial contributions
- issue more than one request for voluntary financial contributions and one reminder notice
- coerce or harass parents and guardians to obtain payment
- send invoices for unpaid essential education items or optional items accepted by parents more than once a month
- under any circumstances use collectors of any type, including debt collectors, to obtain any funds from parents and guardians.
Dear Parent/Guardian

The *Education and Training Reform Act 2006* provides that instruction in the standard curriculum program is delivered free to all students in Victorian Government schools, this is referred to as ‘free instruction’. The Act also grants school councils the power to charge fees for goods and services to support the delivery of free instruction and to raise funds.

Free instruction includes learning and teaching, instructional supports, materials and resources, administration and facilities associated with the provision of the standard curriculum program. The standard curriculum program includes core learning and teaching activities related to the Victorian Essential Learning Standards and senior secondary certificates such as VCE and VCAL including VET in Schools programs.

The Department of Education and Early Childhood Development *Parent Payments in Victorian Government Schools* policy provides advice on the different types of payments that schools may request from parents and outlines the procedures and protocols schools must adhere to.

School councils are responsible for developing and approving a school-level parent payment policy that is compliant with the Department’s policy.

There are three areas for which parents may reasonably be requested to make a payment or contribution:

- **essential education items** which parents and guardians are **required** to provide or pay the school to provide for their child (for example, stationery, text books and school uniforms where required);
- **optional education items** which are offered on a user-pays basis and which parents and guardians may **choose** whether their child accesses or participates in (for example, school magazines or extra curricular programs or activities); and
- **voluntary financial contributions** which parents and guardians may be **invited** to donate to the school.

Parents/guardians are responsible for ensuring that their children are provided with essential education items. The school makes every effort to keep the cost of items that need to be purchased at a minimum. Parents also have the option of providing essential education items themselves.

Alternative payment arrangements are also available through the school.

The (insert school name) school council has made a considerable effort to ensure that this school policy is fair and provides a number of options to support parents to access the materials and services associated with their child's education.

If you have any queries or wish to discuss your circumstances and the options available to you, please contact the school to make an appointment.

**Further information:**


The school-level parent payment policy will be provided in the (insert date) newsletter/student start pack.

Yours sincerely

Insert Principal signature block       Insert School Council President signature block